



SAN DIEGO  
COASTKEEPER  
SEP 04 2019

August 27, 2019

VIA CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Republic Services, Inc.  
ATTN: Managing Agent  
8364 Clairemont Mesa Blvd.  
San Diego, CA 92111

Republic Services of San Diego  
ATTN: Managing Agent  
8364 Clairemont Mesa Blvd.  
San Diego, CA 92111

Republic Services of San Diego  
ATTN: Managing Agent  
18500 North Allied Way  
Phoenix, AZ 85054

CT Corporation System  
Registered agent for:  
Republic Services, Inc.,  
818 West Seventh Street, Suite 930  
Los Angeles, CA 90017

Republic Services, Inc.  
ATTN: Managing Agent  
18500 North Allied Way  
Phoenix, AZ 85054

**Re: Notice of Violation and Intent to File Suit Under the Clean Water Act**

To the Above-Listed Recipients:

Please accept this letter on behalf of San Diego Coastkeeper ("Coastkeeper") and Coastal Environmental Rights Foundation ("CERF") regarding violations of the Clean Water Act<sup>1</sup> and California's Storm Water Permit<sup>2</sup> occurring at the San Diego Hauling Facility, 8364 Clairemont Mesa Blvd., San Diego, California 92111 ("San Diego Hauling Facility" or "Facility"). The purpose of this letter is to put Republic Services of San Diego and/or Republic Services, Inc. ("Republic"), as the owner(s) and/or operator(s) of the Facility, on notice of the violations of the Storm Water Permit occurring at the Facility, including, but not limited to, discharges of polluted storm water from the San Diego Hauling Facility into local surface waters. Violations of the Storm Water Permit are violations of the Clean Water Act. As explained below, Republic is liable for violations of the Storm Water Permit and the Clean Water Act.

Section 505(b) of the Clean Water Act, 33 U.S.C. § 1365(b), requires that sixty (60) days prior to the initiation of a civil action under Section 505(a) of the Clean Water Act, 33 U.S.C. § 1365(a), a citizen must give notice of his/her intention to file suit. Notice must be given to the alleged violator, the Administrator of the United States Environmental Protection Agency.

<sup>1</sup> Federal Water Pollution Control Act, 33 U.S.C. §§ 1251 *et seq.*

<sup>2</sup> National Pollution Discharge Elimination System ("NPDES") General Permit No. CAS000001, Water Quality Order No. 92-12-DWQ, Order No. 97-03-DWQ ("1997 Permit"), as amended by Order No. 2014-0057-DWQ ("2015 Permit").

("EPA"), the Regional Administrator of the EPA, the Executive Officer of the water pollution control agency in the State in which the violations occur, and, if the alleged violator is a corporation, the registered agent of the corporation. *See* 40 C.F.R. § 135.2(a)(1). This notice letter ("Notice Letter") is being sent to you as the responsible owner and/or operator of the San Diego Hauling Facility, or as the registered agent for the owner and/or operator. This Notice Letter is issued pursuant to 33 U.S.C. §§ 1365(a) and (b) of the Clean Water Act to inform Republic that Coastkeeper and CERF intend to file a federal enforcement action against Republic for violations of the Storm Water Permit and the Clean Water Act sixty (60) days from the date of this Notice Letter.

## **1. BACKGROUND**

### **1.1. San Diego Coastkeeper and Coastal Environmental Rights Foundation.**

San Diego Coastkeeper is a non-profit public benefit corporation organized under the laws of the State of California with its office at 2825 Dewey Road, Suite 207, San Diego, California 92106. Founded in 1995, San Diego Coastkeeper is dedicated to the preservation, protection, and defense of the environment, wildlife, and natural resources of San Diego County watersheds. To further these goals, Coastkeeper actively seeks federal and state agency implementation of the Clean Water Act, and, where necessary, directly initiates enforcement actions on behalf of themselves and their members.

CERF is a non-profit public benefit corporation organized under the laws of the State of California with its main office in Encinitas, California. CERF is dedicated to the preservation, protection, and defense of the environment, the wildlife, and the natural resources of the California Coast. CERF's mailing address is 1140 S. Coast Highway 101, Encinitas, California 92024.

Members of Coastkeeper and CERF live in and around, recreate in and around, and enjoy the waters into which the Facility discharges, including San Clemente Canyon Creek, Rose Creek, Mission Bay at the Mouth of Rose Creek, the greater Mission Bay, and the Pacific Ocean (collectively "Receiving Waters"). Members of Coastkeeper and CERF use the Receiving Waters to swim, boat, kayak, surf, bird watch, view wildlife, hike, bike, walk, run, and/or for general aesthetic enjoyment. Additionally, members of Coastkeeper and CERF use the Receiving Waters to engage in scientific study through pollution and habitat monitoring and restoration activities. The discharges of pollutants from the Facility impair each of these uses. Discharges of polluted storm water from the Facility are ongoing and continuous. Thus, the interests of Coastkeeper's and CERF's members have been, are being, and will continue to be adversely affected by the Facility Owner and/or Operator's failure to comply with the Clean Water Act and the Storm Water Permit.

### **1.2. The Owner and/or Operator of the Facility.**

Information available to Coastkeeper and CERF indicates that Republic Services, Inc. is the owner(s) and/or operator(s) of the Facility and have been for at least the past five years. *See*

2016 Facility Storm Water Pollution Prevention Plan ("SWPPP") ("The property is owned by Republic Services and is being operated by Republic Services. San Diego Hauling was sold to Republic Services (formerly known as Allied Waste Industries) in 1997 by Laidlaw Waste Systems, Inc."). Republic Services, Inc. is herein referred to as "Republic" or "Facility Owner and/or Operator." Information available to Coastkeeper and CERF indicates that Republic Services, Inc. is an active Delaware corporation and its registered agent is CT Corporation System, 818 West Seventh Street, Suite 930, Los Angeles, California 90017.

The San Diego Hauling Facility Owner and/or Operator has violated and continues to violate the procedural and substantive terms of the Storm Water Permit including, but not limited to, the illegal discharge of pollutants from the Facility into local surface waters. As explained herein, the Facility Owner and/or Operator is liable for violations of the Storm Water Permit and the Clean Water Act.

### **1.3. The Facility's Storm Water Permit Coverage.**

Certain classified facilities that discharge storm water associated with industrial activity are required to apply for coverage under the Storm Water Permit by submitting a Notice of Intent ("NOI") to the State Water Resources Control Board ("State Board") to obtain Storm Water Permit coverage. Information available to Coastkeeper and CERF indicates that the San Diego Hauling Facility first obtained Storm Water Permit coverage on December 22, 1998. The Facility submitted its most recent NOI on March 16, 2018 ("2018 NOI"). Coastkeeper and CERF obtained the 2018 NOI from California's online Storm Water Multiple Application & Reporting Tracking System ("SMARTs") database. The 2018 NOI lists the Facility Waste Discharge Identification ("WDID") number as 9 37I014866, and identifies both the Facility site name and Facility operator as "Republic Services of San Diego." The Facility's SWPPPs dated June 2015 ("2015 SWPPP") and November 2016 ("2016 SWPPP") both state that the "property is owned by Republic Services and is being operated by Republic Services." Additionally, the Level 2 Exceedance Response Action ("ERA") Plan dated December 2017 ("2017 Level 2 ERA Action Plan"), and the Level 2 ERA Technical Report dated December 2018 ("2018 Level 2 ERA Technical Report") were both "prepared for Republic Services, Inc.," and both state that the "property is owned and operated by Republic Services, Inc." As such, information available to Coastkeeper and CERF indicates that Republic Services, Inc. is the owner and/or operator of the Facility.

The 2018 NOI states that the Facility is four acres, all of which are exposed to storm water, but does not indicate what percent of the site is impervious. The 2016 SWPPP, the latest SWPPP which currently covers the Facility, states that the operating portion of Facility is approximately 3.6 acres, and lists the site as greater than 90 percent impervious.

The 2018 NOI and the 2016 SWPPP list the Standard Industrial Classification ("SIC") code for the San Diego Hauling Facility as 4212. The 2018 NOI describes this SIC code as local trucking without storage, while the 2016 SWPPP states it is "Motor Freight Transportation and Warehousing." Information available to Coastkeeper and CERF, including the Facility 2016 SWPPP describing vehicle and equipment maintenance and storage at the Facility, indicates that

SIC code 4231 (terminal and joint terminal maintenance facilities for motor freight transportation), and SIC code 4953 (refuse systems) also apply to the Facility.

Coastkeeper and CERF put the Facility Owner and/or Operator on notice that industrial activities are conducted throughout the Facility, and thus the entire Facility requires Storm Water Permit coverage. In addition, even if the regulated industrial activities are not occurring throughout the entire Facility at all times, under the Storm Water Permit's definition of "storm water associated with industrial activities" and explanation of material handling activities, Coastkeeper and CERF puts the Facility Owner and/or Operator on notice that since insufficient best management practices ("BMPs") or other controls exist to separate the storm water flows from portions of the Facility where non-regulated activities may occur from storm water flows from the regulated industrial activities, storm water at the Facility commingles and thus all storm water discharges from the Facility are regulated under the Storm Water Permit.

#### **1.4. Storm Water Pollution and the Waters Receiving Facility's Discharges.**

With every significant rainfall event, millions of gallons of polluted storm water originating from industrial operations around San Diego County, such as the San Diego Hauling Facility, pour into storm drains and local waterways. The consensus among agencies and water quality specialists is that storm water pollution accounts for more than half of the total pollution entering surface waters each year. Such discharges of pollutants from industrial facilities contribute to the impairment of downstream waters and aquatic dependent wildlife. These contaminated discharges can and must be controlled for the ecosystem to regain its health.

Polluted discharges from industrial facilities similarly situated to the San Diego Hauling Facility often contain the following pollutants: heavy metals such as copper, iron, lead, aluminum, selenium, and zinc; pathogens and bacteria such as E. coli, enterococcus, and fecal coliform; excessive nutrients such as nitrogen and phosphorus; oil and grease ("O&G"), hydraulic fluids, antifreeze, aromatic hydrocarbons, and chlorinated hydrocarbons; solvents and detergents; and paints. Many of these pollutants are on the list of chemicals published by the State of California as known to cause cancer, birth defects, and/or developmental or reproductive harm.<sup>3</sup> Discharges of polluted storm water pose carcinogenic and reproductive toxicity threats to the public and adversely affect the aquatic environment.

Polluted discharges from the Facility harm the special aesthetic and recreational significance of the Receiving Waters, adversely impacting the public's ability, as well as that of Coastkeeper's and CERF's members, to use and enjoy these unique waterbodies. Mission Bay is the marquee recreational aquatic playground for the entire San Diego region, serving both local residents and tourists from around the globe. It is the largest aquatic recreation park in the world, and is visited by an estimated 15 million people annually.<sup>4</sup> Every day, people use and enjoy Mission Bay for numerous recreational activities including swimming, sailing, jet skiing,

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<sup>3</sup> Health & Saf. Code §§ 25249.5 - 25249.1.

<sup>4</sup> David Garrick, *Mission Bay Park slated for \$40M makeover, biggest in decades*, S.D. Union Tribune, Oct. 31, 2018, available at <https://www.sandiegouniontribune.com/news/politics/sd-me-mission-bay-20181030-story.html>.

wakeboarding, kite surfing, paddle boarding, kayaking, and numerous other aquatic activities. Furthermore, the Mission Bay is surround by beaches, biking and walking paths, playgrounds for children, and other park spaces. As such, people are recreating in, on, and around Mission Bay every day. Polluted storm water and non-storm discharged from the San Diego Hauling Facility exposes people and the environment to pathogens, toxic metals, and other contaminants that pose bacterial, carcinogenic, and reproductive threats to the public and adversely affect the aquatic environment. As such, Coastkeeper's and CERF's members are less likely to recreate in and around the Receiving Waters.

The Receiving Waters into which the San Diego Hauling Facility discharges polluted storm water are ecologically sensitive areas. The Receiving Waters provide critical migrating waterfowl habitat and nesting sites for sensitive bird species, and generally protects a tremendous diversity of plant and animal species. For example, in Mission Bay, the Kendall-Frost Reserve & Northern Wildlife Preserve, a sixteen-acre marshland owned by the City of San Diego, provides a unique and critical habitat to numerous bird species. According to the City of San Diego, "[t]wo endangered species depend entirely on this marsh: the light-footed clapper rail and the Belding's savannah sparrow."<sup>5</sup> This wildlife preserve is located adjacent to the mouth of Rose Creek, where pollutants traveling down Rose Creek are discharged into Mission Bay.

Storm water and non-storm water contaminated with pathogens, sediment, heavy metals, and other pollutants harm the special biological significance of the Receiving Waters, which, in turn, impairs non-contact recreational opportunities of Coastkeeper's and CERF's members, such as aesthetic enjoyment and wildlife observation. The endangered light-footed clapper rail feeds on invertebrates, larval fish, and local vegetation. The Belding's savannah sparrow depends on dense pickleweed for nesting habitat, and feeds on seeds and insects.<sup>6</sup> Pollutants discharged from the San Diego Hauling Facility are deleterious to invertebrates, insects, larval fish, and local vegetation in the Kendall-Frost Reserve & Northern Wildlife Preserve. Thus, these pollutant discharges strain the already endangered species which depend on these ecosystems to survive.

In addition to the Kendall-Frost Reserve & Northern Wildlife Preserve, multiple areas around Mission Bay provide unique opportunities for bird watching. Mariner's Point and protected areas of Fiesta Island serve as habitat to the federally endangered California least tern. Fiesta Island also serves provides critical habitat for the ruddy turnstone, willet, and black-billed plover. Mission Bay near the mouth of Tecolote Creek is home to coots, ruddy ducks, buffleheads, cinnamon teals, northern pintails, green-winged teals, scaup, redheads, and loons.<sup>7</sup> Perez Cove is one of the three known nesting sites in San Diego County for the great blue heron, one of the largest and most majestic shorebirds in the Americas. Damage to these natural habitats, and thus the flora and fauna within them, harms the ability of the public, including

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<sup>5</sup> San Diego Parks & Recreation Website, Kendall-Frost Reserve & Northern Wildlife Preserve, *available at* <https://www.sandiego.gov/park-and-recreation/parks/regional/missionbay/mbtour>.

<sup>6</sup> *Id.*

<sup>7</sup> San Diego Parks & Recreation Website, Tecolote Creek and Fiesta Island, *available at* <https://www.sandiego.gov/park-and-recreation/parks/regional/missionbay/mbtour1#Fiesta>.

Coastkeeper's and CERF's members' ability, to use and enjoy the unique recreational opportunities offered by the Receiving Waters.

Furthermore, polluted storm water discharged from the Facility travels only a short distance before reaching Receiving Waters which travel through, and indeed serve as the lifeblood for, several parks and open spaces which have been specifically preserved for the public's recreational and aesthetic enjoyment. For example, Marion Bear Memorial Park includes 467 acres of dedicated natural parkland and several miles of hiking trails which surround San Clemente Canyon Creek, and ultimately join up with hiking trails in Rose Canyon along Rose Creek. San Clemente Canyon also serves as an important habitat for raccoons, skunks, rabbits, amphibians, reptiles and birds, and serve as a critical wildlife corridor for coyote, fox and other mammals.<sup>8</sup> Polluted discharges from the Facility impede Coastkeeper's and CERF's members' use and enjoyment of the parks, trails and open spaces surrounding Rose Creek and San Clemente Canyon Creek.

The California Regional Water Quality Control Board, San Diego Region, ("Regional Board") issued the *Water Quality Control Plan for the San Diego Basin* ("San Diego Basin Plan" or "Basin Plan"). The Basin Plan identifies the "Beneficial Uses" of water bodies in the region. The Beneficial Uses for San Clemente Canyon Creek downstream of the point at which it receives storm water discharges from the Palomar Facility include: Contact Water Recreation, Non-Contact Water Recreation, Warm Freshwater Habitat, Wildlife Habitat, Rare, Threatened, or Endangered Species, and Spawning, Reproduction, and/or Early Development. Basin Plan, Table 2-2. The Beneficial Uses of Rose Creek downstream of the point at which it receives storm water discharges from the Facility include: Contact Water Recreation, Non-Contact Water Recreation, Warm Freshwater Habitat, Wildlife Habitat, and Industrial Service Supply. *Id.* The existing and potential Beneficial Uses for Mission Bay include: Contact Recreation, Non-Contact Water Recreation, Wildlife Habitat, Rare, Threatened, or Endangered Species, Migration of Aquatic Organisms, Marine Habitat, Estuarine Habitat, Spawning, Reproduction, and/or Early Development, Shellfish Harvesting, Commercial and Sport Fishing, and Industrial Service Supply. *Id.* at Table 2-3.

According to the 2016 303(d) List of Impaired Water Bodies, Rose Creek is impaired for benthic community effects, selenium, and toxicity.<sup>9</sup> Coastkeeper monitoring data, publicly reported in the California Environmental Data Exchange Network ("CEDEN"), indicates that Rose Creek is also impaired for E. coli, enterococcus, total coliform, nitrate and nitrite (N+N), and phosphorus.<sup>10</sup> Coastkeeper monitoring data reported in CEDEN also indicates that San Clemente Creek is impaired for E. coli, enterococcus, and total coliform. According to the 2016 303(d) List of Impaired Water Bodies, Mission Bay at the mouth of Rose Creek is impaired for

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<sup>8</sup> San Diego Parks & Recreation Website, Marian Bear Memorial Park History, *available at* <https://www.sandiego.gov/park-and-recreation/parks/osp/marianbear/marbear#history>.

<sup>9</sup> 2016 Integrated Report – All Assessed Waters, *available at* [http://www.waterboards.ca.gov/water\\_issues/programs/tmdl/integrated2012.shtml](http://www.waterboards.ca.gov/water_issues/programs/tmdl/integrated2012.shtml) (last accessed on August 14, 2019).

<sup>10</sup> This data and information is publicly available at <https://ceden.waterboards.ca.gov/AdvancedQueryTool> under the program titled "SDCK Monitoring Program."

lead and for eutrophic conditions. According to the 2016 303(d) List of Impaired Water Bodies, Mission Bay Shoreline at Campland by the Bay, which is immediately adjacent to mouth Rose Creek, is impaired for indicator bacteria such as enterococcus, fecal coliform, and total coliform. According to the 2016 303(d) List of Impaired Water Bodies, Mission Bay at large is impaired for mercury and polychlorinated biphenyls ("PCBs"). Other areas of Mission Bay are impaired for copper, and toxicity. Polluted discharges from industrial sites, such as the Facility, contribute to the degradation of these already impaired surface waters and aquatic-dependent wildlife.

## **2. THE SAN DIEGO HAULING FACILITY AND RELATED DISCHARGES OF POLLUTANTS**

### **2.1. The Facility Site Description and Industrial Activities.**

The Owners and/or Operators of the San Diego Hauling Facility describe the Facility as "a hauling, storage, and maintenance Facility for waste bins, equipment, and vehicles." 2016 SWPPP § 2.1.2. The 2016 SWPPP explains that "[t]he Facility primarily maintains waste containers and hauling vehicles. Waste containers and trash bins are brought on-site for maintenance, including painting, welding, and washing. Hauling vehicles also receive mechanical maintenance and washing at the Facility. A wash bay, paint booth, and a welding bay are also on-site." *Id.* Section 2.3.1 of the 2016 SWPPP notes that the Facility conducts vehicle [compressed natural gas ("CNG")] fueling, as well as "waste transfer operations." The 2017 Level 2 ERA Action Plan and 2018 Level 2 ERA Technical Report further indicate that the San Diego Hauling Facility engages in waste transfer operations. Both documents state that a potential source of total suspended solids ("TSS") at the Facility is "industrial activity around the transfer bays." Furthermore, the 2017 Level 2 ERA Action Plan refers to the San Diego Hauling Facility as a "transfer station." 2017 Level 2 ERA Action Plan at 1-1.

Information available to Coastkeeper and CERF indicates that industrial activities at the Facility include but are not limited to: waste hauling vehicle and container washing, repair, fueling, and other maintenance; receiving, unloading, and handling of solid waste, green waste, and recyclables materials; depositing and/or loading municipal solid waste into trucks or containers; disposal of residue from solid waste, green waste, and recyclables materials from hauling trucks and containers; hazardous materials handling and storage; mechanical parts handling and storage; welding; painting; outdoor storage of waste hauling vehicles and containers; outdoor storage of various materials and chemicals; storage of fuel and other flammable materials; natural gas compression and storage; paint storage; and parking.

According to the Facility SWPPPs, industrial materials associated with operations at the San Diego Hauling Facility include natural gas and CNG; other compressed gasses; diesel and other fuels; new and used oils and other lubricants; new and used antifreeze; welding metals; acetylene, oxygen, and carbon dioxide for welding; wash water; and refinishing debris. Information available to Coastkeeper and CERF indicates that the Facility also handles significant quantities of municipal solid waste, green waste, and recyclables.

According to the Facility SWPPPs and site map, the areas of industrial activity at the Facility include the paint booth; wash rack; welding bay; CNG dryer, compressor, and compressed fuel tank area; trash can and bin storage area; two oil/water separator areas; the storage area for bin parts, scrap metal, and bin parts to be repaired; the vehicle and bin maintenance shop; additional parts storage areas; tire storage area; and fueling stations. *Id.* at § 2.1.4; site map. Information available to Coastkeeper and CERF indicates that the Facility also includes a transfer bay. *See* 2017 Level 2 ERA Action Plan at 1-1, 3-1; 2018 Level 2 ERA Technical Report at 3-1, 4-4.

Information available to Coastkeeper and CERF indicates that these industrial activities occur at various locations throughout the Facility either outdoors, or without adequate cover to prevent storm water and non-storm water exposure to pollutant sources, and without adequate secondary containment or other adequate treatment measures to prevent polluted storm water and non-storm water from discharging from the Facility. Further, information available to Coastkeeper and CERF indicates that the pollutants associated with the Facility have been and continue to be tracked throughout the entire site, and on and off the Facility through ingress and egress. This results in trucks and vehicles tracking trash, pathogens, nutrient pollutants, sediment, dirt, O&G, metal particles, and other pollutants off-site. The resulting illegal discharges of polluted storm water and non-storm water impact Coastkeeper's and CERF's members' use and enjoyment of the Receiving Waters by degrading the quality of those waters, and by posing risks to human wellbeing, aquatic life, and ecosystem health.

## **2.2. Pollutants and Pollutant Sources Related to the Facility's Industrial Activities.**

Despite the activities and pollutant sources listed above, the 2016 Facility SWPPP states that the only pollutants "that can potentially enter stormwater run-off and other discharges draining from the Facility include: Sediment (including vehicle traffic), Oil and Grease (waste oil and leaks from equipment), and pH." However, this claim is contradicted by Tables 2.1.a and 2.1.b of very same SWPPP. Table 2.1.b indicates that pollutants associated with industrial activities at the Facility include: oil and grease, hydrocarbons, CNG, diesel fuel, "gross pollutants," and "trace metals." Table 2.1.a states that indicator bacteria, enterococcus, fecal coliform, total coliform, copper and zinc are present at the Facility, yet declines to indicate whether these pollutants potentially discharge from the Facility, stating only that the site does not discharge to a waterbody impaired for such pollutants. Information available to Coastkeeper and CERF indicates that the Facility discharges all of the pollutants identified in Tables 2.1.a-b of the 2016 SWPPP, in addition to many others.

Information available to Coastkeeper and CERF indicates that pollutants commonly present in storm water discharged from facilities similar to the San Diego Hauling Facility include: pathogens such as enterococcus, *E. coli*, and fecal coliform; excessive nutrients such as ammonia as nitrogen, N+N, total nitrogen and phosphorus; metals such as aluminum, lead, zinc, manganese, selenium, copper, and iron; dissolved oxygen; as well as a host of other pollutants acknowledged in the Facility SWPPPs such as gasoline and diesel fuels; fuel additives; coolants; antifreeze; transmission fluid; hydraulic fluid; waste oil; compressed natural gas; oil and grease; TSS; and pH affecting substances.



As further discussed Sections 3.5.3 and 3.6.3, *infra*, the San Diego Hauling Facility SWPPPs have failed and continue to fail to adequately assess potential pollutant and pollutant sources, and the Facility has failed and continues to fail to monitor for all pollutants required by the Permit.

### **2.3. San Diego Hauling Facility Storm Water Flow and Discharge Locations.**

The San Diego Hauling Facility Owner and/or Operator reports that the Facility consists of five drainage areas which ultimately discharge storm water from the Facility into the City of San Diego Municipal Separate Storm Sewer System (“MS4”), “which directs the flows north towards San Clemente Canyon and into Rose Canyon Creek, which discharges into Mission Bay.” 2016 SWPPP § 2.1.1.

According to the Facility SWPPPs, Drainage Area 1 (“DA1”) includes the employee parking area; a portion under the sloped roof of a building which houses a paint booth, wash rack, offices, and welding bay; and the CNG dryer, compressor, and compressed fuel tank. 2016 SWPPP § 2.1.4. The Facility site map indicates that storm water within DA1 discharges via three driveways to the surface street bordering the Facility to the West. The Facility Owner and/or Operator classifies DA1 as non-industrial reasoning that “[a]ll of the industrial activities are conducted under weatherproof covers, or are stored in sealed, well maintained tanks.” *Id.*

Information available to Coastkeeper and CERF indicates the San Diego Hauling Facility Owner and/or Operator’s self-classification of DA1 as non-industrial is erroneous. First, the Facility Owner and/or Operator’s reason for classifying DA1 as non-industrial acknowledges that industrial activities do occur within DA1. Conducting industrial activities under weatherproof covers and storing materials in sealed containers does not render a drainage area “non-industrial.” Such practices may qualify for Non-Exposure Certification (“NEC”), but the Facility Owner and/or Operator erroneously equates NEC with non-industrial. Furthermore, Table 3.5 of the 2016 SWPPP indicates that various pollutants and pollutant sources associated with container maintenance affect DA1. Moreover, DA1 includes the driveway through which waste hauling trucks and containers regularly enter and exit the Facility. These trucks and containers are used to transport and store municipal solid waste, green waste, and recyclables, and as such, they frequently track all pollutants associated with waste hauling through DA1. Indeed, the reason such vehicles and equipment are brought to the Facility for washing is that they have accumulated waste residue, trash, and other filth on their exterior and underside. As such, pollutants associated with the Facility’s industrial operations have been and continue to be tracked throughout the entire site, including this ingress/egress driveway. During rainfall events, storm water carrying these pollutants commingles with other storm water from DA1.

The 2016 SWPPP acknowledges that Drainage Area 2 (“DA2”) contains scrap metal bins and trash can and bin storage, and that surface flows in this drainage area are directed towards the storm drain inlet at SD-1. The Facility’s 2018 Level 2 ERA Technical Report states that a Kraken grate media filter was installed at SD-1. Flows in this subsurface drainage pipe are directed to the City of San Diego MS4. 2016 SWPPP § 2.1.4.

Information available to Coastkeeper and CERF indicates that the paint booths, welding bays, and wash racks, and transfer bays are located within DA2 or bordering DA2. Moreover, all entrances and exits to the Facility buildings which house paint booths, welding bays, wash racks, and transfer bays are located within DA2, and thus any escape or track-out of pollutants associated with any of these industrial activities will end up in DA2.

The 2016 SWPPP claims that Drainage Area 3 (“DA3”) “contains some of the CNG fueling area, the Diesel [sic] fueling island, truck parking area, and the office supply storage bin.” Information available to Coastkeeper and CERF indicate that DA3 has also been used for trash can, bin, and waste hauling vehicle storage, and such equipment is stored outdoors, exposed to precipitation. The 2016 SWPPP states that storm water from DA3 flows to an unnamed drain inlet fitted with a filter, and thereafter runs West, connecting to the drainage system beneath SD-1, and ultimately to the City of San Diego MS4. 2016 SWPPP § 2.1.4.

According to the 2016 SWPPP, Drainage Area 4 (“DA4”) includes parts storage for the vehicle maintenance shop, the used oil AST, tire storage, and the diesel exhaust fluid tanks. 2016 SWPPP § 2.1.4. The 2016 SWPPP also explains that the maintenance building located within DA4 includes a wash bay and welding bay. *Id.* § 2.3.1. Information available to Coastkeeper and CERF, indicates that DA4 has also been used for trash can, bin, and waste hauling vehicle storage, and such equipment is stored outdoors, exposed to precipitation. Surface flows are directed towards the drain inlet located on the south side of this drainage area, which is fitted with a Filtrexx with Metalox storm drain filter insert. Flows in this subsurface drainage pipe are directed northwest, joined by flows from DA3, connect to the drainage system beneath SD-1, and are thus ultimately routed to the City of San Diego MS4. 2016 SWPPP § 2.1.4.

The current Facility SWPPP states that Drainage Area 5 (“DA5”) includes the visitor and employee parking area; the offices and parts storage; and the vehicle maintenance shop. The Facility Owners and/or Operators erroneously identify DA5 as non-industrial, reasoning that the “industrial activities are conducted under weatherproof covers, or are stored in sealed, well maintained tanks.” DA5 is immediately adjacent to the Facility’s primary ingress/egress driveway, through which waste hauling vehicles and containers frequently travel. Information available to Coastkeeper and CERF indicates that there are no BMPs to prevent pollutants from these vehicles and containers from settling on DA5. Further, during rainfall events, storm water from this ingress/egress driveway in DA1 comingles with storm water from DA5, as there are insufficient BMPs in place to prevent such comingling. Surface flows in DA5 are directed towards the Industrial Park Driveway.

### **3. VIOLATIONS OF THE CLEAN WATER ACT AND THE STORM WATER PERMIT**

In California, any person who discharges storm water associated with certain industrial activity must comply with the terms of the Storm Water Permit in order to lawfully discharge pollutants. *See* 33 U.S.C. §§ 1311(a), 1342; 40 C.F.R. § 122.26(c)(1).

Between 1997 and June 30, 2015, the Storm Water Permit in effect was Order No. 97-03-DWQ, which Coastkeeper and CERF refer to as the “1997 Permit.” On July 1, 2015, pursuant to Order No. 2014-0057-DWQ the Storm Water Permit was reissued, which Coastkeeper and CERF refer to as the “2015 Permit.” As explained below, the 2015 Permit includes terms that are as stringent or more stringent than the 1997 Permit. Accordingly, the San Diego Hauling Facility Owner and/or Operator is liable for violations of the 1997 Permit and ongoing violations of the 2015 Permit, and civil penalties and injunctive relief are available remedies. *See Illinois v. Outboard Marine, Inc.*, 680 F.2d 473, 480-81 (7th Cir. 1982) (relief granted for violations of an expired permit); *Sierra Club v. Aluminum Co. of Am.*, 585 F. Supp. 842, 853-54 (N.D.N.Y. 1984) (holding that the Clean Water Act’s legislative intent and public policy favor allowing penalties for violations of an expired permit); *Pub. Interest Research Group of N.J. v. Carter-Wallace, Inc.*, 684 F. Supp. 115, 121-22 (D.N.J. 1988) (“[I]mitations of an expired permit, when those limitations have been transferred unchanged to the newly issued permit, may be viewed as currently in effect”).

### **3.1. Unauthorized NSWDs from the Facility in Violation of Storm Water Permit Discharge Prohibition.**

Except as authorized by certain special conditions, the Storm Water Permit prohibits permittees from discharging materials other than storm water (“non-storm water discharges” or “NSWDs”) either directly or indirectly to waters of the United States. 1997 Permit §§ A.1, D.1; 2015 Permit § III.B. Prohibited NSWDs must be either eliminated or permitted by a separate NPDES permit. 1997 Permit § A.1; 2015 Permit § III.B.

Information available to Coastkeeper and CERF indicates that unauthorized NSWDs occur at the Facility, and the Facility has failed to develop and/or implement adequate BMPs necessary to prevent these discharges. For example, one of the Facility’s primary industrial activities is vehicle and container washing, and Table 3.5 of the 2016 SWPPP indicates that “wash water” associated with container maintenance is common in DA1 and DA2. *See also* 2016 SWPPP § 2.1.2. However, the Facility SWPPPs fail to identify any BMPs would prevent wash water from being tracked out of wash bays, commingling, and discharging from the Facility. NSWDs resulting from washing and cleaning are not from sources that are listed among the authorized NSWDs in the special conditions section of the Storm Water Permit, and are thus always prohibited. Furthermore, the 2016 SWPPP concedes that no non-storm water discharges are authorized at the Facility. 2016 SWPPP § 2.4. Therefore, the Facility Owner and/or Operator’s assertion that “[t]here are no activities at this site that may result in unauthorized non-stormwater discharges” is erroneous, and in violation of the Storm Water Permit. *Id.*; *see also* 1997 Permit § A.1; 2015 Permit § III.B.

Coastkeeper and CERF put the San Diego Hauling Facility Owner and/or Operator on notice that the Storm Water Discharge Prohibition is violated each time unauthorized non-storm water is discharged from the Facility. *See* 1997 Permit § D.1; *see also* 2015 Permit § III.B. These Discharge Prohibition violations are ongoing and will continue until the Facility Owner and/or Operator develops and implements BMPs that prevent prohibited unauthorized NSWDs, or obtains separate NPDES permit coverage. Each time the Facility discharges prohibited non-

storm water in violation of the Storm Water Permit's Discharge Prohibitions is a separate and distinct violation of the Storm Water Permit and section 301(a) of the Clean Water Act, 33 U.S.C. § 1311(a). The Facility Owner and/or Operator has been in violation since August 26, 2014, and Coastkeeper and CERF will update the number and dates of violations when additional information becomes available. The Facility Owner and/or Operator is subject to civil penalties for all violations of the Clean Water Act occurring since August 26, 2014.

**3.2. Discharges of Polluted Storm Water from the Facility in Violation of Storm Water Permit Discharge Prohibitions.**

Section III of the 2015 Permit enumerates several Discharge Prohibitions. Section III.D of the 2015 Permit states that “[d]ischarges that violate any discharge prohibitions contained in applicable Regional Water Board Water Quality Control Plans (Basin Plans), or statewide water quality control plans and policies are prohibited.” The San Diego Basin Plan designates beneficial uses for water bodies in the San Diego region and establishes water quality objectives and implementation plans to protect those beneficial uses.<sup>11</sup> The San Diego Basin Plan further establishes certain Waste Discharge Prohibitions.<sup>12</sup> Waste Discharge Prohibition number 5 of the San Diego Basin Plan states, “the discharge of waste to inland surface waters, except in cases where the quality of the discharge complies with the applicable receiving water quality objectives, is prohibited. Allowances for dilution may be made at the discretion of the Regional Board.”<sup>13</sup> “Waste” is defined as, “waste substances, liquid, solid, gaseous, or radioactive, associated with human habitation, or of human or animal origin, or from any producing, manufacturing, or processing operation,” which includes discharges of pollutants in storm water.<sup>14</sup> Accordingly, where the “quality of the discharge” does not meet water quality objectives, the discharge, absent an express “allowance for dilution” by the San Diego Regional Board is prohibited by Discharge Prohibition III.D of the 2015 Permit.

Information available to Coastkeeper and CERF, including its review of publicly available information and observations, indicates that no express allowance for dilution has been granted by the Regional Board applicable to the San Diego Hauling Facility's discharges, or to the downstream Receiving Waters. As such, and consistent with Coastkeeper and CERF's review of available information and direct observations, the analytical results of storm water sampling at the Facility demonstrate that the San Diego Hauling Facility Owner and/or Operator has violated and continues to violate Discharge Prohibition III.D of the 2015 Permit by discharging pollutants in excess of water quality objectives listed in the San Diego Basin Plan. The table attached hereto as Exhibit 1 includes sample results of storm water discharges collected and analyzed by the Facility. As demonstrated by the data in Exhibit 1, the San Diego Hauling Facility Owner and/or Operator has failed to discharge pollutants in storm water at or below Basin Plan water quality standards. For example, the Basin Plan Objective for hydrogen ion concentration (“pH”) for inland surface waters states that “the pH shall not be depressed below 6.5 nor raised above

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<sup>11</sup> See [https://www.waterboards.ca.gov/sandiego/water\\_issues/programs/basin\\_plan/](https://www.waterboards.ca.gov/sandiego/water_issues/programs/basin_plan/) for updated Basin Plan.

<sup>12</sup> San Diego Basin Plan, Chapter 4, page 4-19.

<sup>13</sup> *Id.* at page 4-20 (Waste Discharge Prohibition 5).

<sup>14</sup> California Water Code, § 13050(d) (emphasis added).

8.5 S.U.,” and multiple storm water samples collected from the Facility on December 12, 2014 reflected a pH of 6, which is outside the acceptable level of the Basin Plan water quality objective. Ex. 1.

The Storm Water Permit Discharge Prohibitions further prohibit storm water discharges and authorized NSWDS which cause or threaten to cause pollution, contamination, or nuisance as defined in Section 13050 of the California Water Code. 1997 Permit § A.2; 2015 Permit § III.C. The California Water Code defines “contamination” as “an impairment of the quality of the waters of the state by waste to a degree which creates a hazard to the public health through poisoning or through the spread of disease.” “Pollution” is defined as “an alteration of the quality of the waters of the state by waste to a degree which unreasonably affects . . . [t]he waters for beneficial uses.”

Information available to Coastkeeper and CERF, including the Facility’s own storm water monitoring data and other publicly available information, indicates that the San Diego Hauling Facility has discharged, and continues to discharge, numerous pollutants in concentrations that cause or threaten to cause pollution, contamination, or nuisance in and around Receiving Waters. For example, the San Diego Hauling Facility’s own monitoring data shows that on numerous occasions during the past five years, the Facility has discharged zinc, pH affecting substances, TSS, and oil and grease (“O&G”) in excess of various water quality objectives, benchmarks, and other standards which were promulgated to protect human health and the environment, as well as the Beneficial Uses of Receiving Waters. *See* Ex. 1. As such, the San Diego Hauling Facility’s discharges of polluted storm water have violated the Storm Water Permit’s Discharge Prohibition III.C.

Furthermore, as discussed in Section 3.6.3, *infra*, information available to Coastkeeper and CERF indicates that the San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to analyze the Facility’s storm water discharges for numerous pollutants required by the Storm Water Permit. This information further indicates that the Facility has discharged and continues to discharge numerous pollutants in concentrations exceeding water quality objectives in violation of Discharge Prohibition III.D, and which cause or threaten to cause pollution, contamination, or nuisance in violation of Discharge Prohibition III.C.

Coastkeeper and CERF put the San Diego Hauling Facility Owner and/or Operator on notice that the Storm Water Permit Discharge Prohibition is violated each time storm water discharges from the Facility. *See* Exhibit 2 (setting forth dates of all precipitation events during the past five years).<sup>15</sup> These Discharge Prohibition violations are ongoing and will continue every time the Facility Owner and/or Operator discharges polluted storm water in violation of Discharge Prohibitions III.C or III.D of the 2015 Permit. Each time the Facility discharges

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<sup>15</sup> Exhibit 2 includes the dates of all precipitation events recorded during the past five years, and the corresponding quantity of precipitation for each such event. The data in Exhibit 2 was recorded by the National Oceanic & Atmospheric Administration at the weather monitoring station geographically nearest to the Facility with complete precipitation records. Coastkeeper and CERF will include additional dates of rain events when that information becomes available.

polluted storm water in violation of Discharge Prohibitions III.C or III.D of the 2015 Permit is a separate and distinct violation of the Storm Water Permit and Section 301(a) of the Clean Water Act, 33 U.S.C. § 1311(a). The Facility Owner and/or Operator has been in violation since August 26, 2014, and Coastkeeper and CERF will update the dates of violations when additional information and data become available. The Facility Owner and/or Operator is subject to civil penalties for all violations of the Clean Water Act occurring since August 26, 2014.

Further, Coastkeeper and CERF put the San Diego Hauling Facility Owner and/or Operator on notice that Discharge Prohibitions III.C and III.D are independent Storm Water Permit requirements that must be complied with, and that carrying out the iterative process triggered by exceedances of the Numeric Action Levels (“NALs”) listed at Table 2 of the 2015 Permit does not amount to compliance with the Discharge Prohibition provisions.

### **3.3. Discharges of Polluted Storm Water from the Facility in Violation of Storm Water Permit Effluent Limitation.**

The Storm Water Permit requires dischargers to reduce or prevent pollutants associated with industrial activity in storm water discharges through implementation of BMPs that achieve Best Available Technology Economically Achievable (“BAT”) for toxic and non-conventional pollutants and Best Conventional Pollutant Control Technology (“BCT”) for conventional pollutants. 1997 Permit § B.3; 2015 Permit § V.A.

The EPA’s NPDES Storm Water Multi-Sector General Permit for Industrial Activities (“MSGP”) includes numeric benchmarks for pollutant concentrations in storm water discharges (“EPA Benchmarks”). EPA Benchmarks are relevant and objective standards for evaluating whether a permittee’s BMPs achieve compliance with BAT/BCT standards as required by Effluent Limitation B.3 of the 1997 Permit and Effluent Limitation V.A of the 2015 Permit.<sup>16</sup> As such, discharges from an industrial Facility containing pollutant concentrations that exceed EPA Benchmarks indicate that the Facility has not developed and/or implemented BMPs that meet BAT for toxic pollutants and BCT for conventional pollutants.<sup>17</sup>

Information available to Coastkeeper and CERF, including its review of publicly available information and observations, indicates that BMPs that achieve BAT/BCT have not been developed and/or implemented at the San Diego Hauling Facility. Consistent with Coastkeeper and CERF’s review of available information and direct observations, the Facility’s storm water monitoring data demonstrates that Facility discharges have exceeded EPA Benchmarks for several pollutants, indicating that the Facility has failed and continues to fail to develop and/or implement BMPs as required to achieve compliance with the BAT/BCT standards. For example, the EPA Benchmark for TSS is 100 mg/L, and a storm water sample

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<sup>16</sup> See *United States Environmental Protection Agency (EPA) National Pollutant Discharge Elimination System (NPDES) Multi-Sector General Permit for Stormwater Discharges Associated with Industrial Activity (MSGP) Authorization to Discharge Under the National Pollutant Discharge Elimination System*, as modified effective February 26, 2009, Fact Sheet at 106; see also 65 Federal Register 64839 (2000).

<sup>17</sup> *Santa Monica Baykeeper v. Kramer Metals, Inc.*, 619 F.Supp.2d 914 (C.D. Cal. 2009).

collected from the Facility on January 9, 2018 reflected a TSS concentration of 175 mg/L. *See* Ex. 1. The Facility's monitoring data also indicates that on storm water samples collected on December 2, 2014 and December 12, 2014 exceeded the EPA Benchmark for zinc of 0.12 mg/L.

As discussed in Section 3.6.3, *infra*, information available to Coastkeeper and CERF indicates that the San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to analyze storm water discharged from the Facility for numerous pollutants that result from the Facility's industrial operations. As such, in addition to TSS and zinc, the San Diego Hauling Facility likely discharges numerous pollutants in concentrations exceeding EPA benchmarks, indicating that the Facility has failed to develop and/or implement BMPs as required to achieve compliance with the BAT/BCT standards.

Coastkeeper and CERF put the San Diego Hauling Facility Owner and/or Operator on notice that the Storm Water Permit Effluent Limitation is violated each time storm water discharges from the Facility. *See* Exhibit 2 (setting forth dates of all precipitation events during the past five years).<sup>18</sup> These discharge violations are ongoing and will continue every time the Facility Owner and/or Operator discharges polluted storm water without developing and/or implementing BMPs that achieve compliance with the BAT/BCT standards. Each time the Facility Owner and/or Operator discharges polluted storm water in violation of Effluent Limitation B.3 of the 1997 Permit and Effluent Limitation V.A of the 2015 Permit is a separate and distinct violation of the Storm Water Permit and Section 301(a) of the Clean Water Act, 33 U.S.C. § 1311(a). The Facility Owner and/or Operator has been in violation since August 26, 2014, and Coastkeeper and CERF will update the dates of violations when additional information and data become available. The Facility Owner and/or Operator is subject to civil penalties for all violations of the Clean Water Act occurring since August 26, 2014.

Further, Coastkeeper and CERF put the San Diego Hauling Facility Owner and/or Operator on notice that the 2015 Permit Effluent Limitation V.A is an independent requirement that must be complied with, and that carrying out the iterative process triggered by exceedances of the NALs listed at Table 2 of the 2015 Permit does not amount to compliance with Effluent Limitation V.A.

#### **3.4. Discharges of Polluted Storm Water from the Facility in Violation of Storm Water Permit Receiving Water Limitations.**

Receiving Water Limitation C.2 of the 1997 Permit prohibits storm water discharges and authorized NSWDS that cause or contribute to an exceedance of an applicable Water Quality Standard ("WQS").<sup>19</sup> The 2015 Permit includes the same receiving water limitation. 2015 Permit

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<sup>18</sup> Exhibit 2 includes the dates of all precipitation events recorded during the past five years, and the corresponding quantity of precipitation for each such event. The data in Exhibit 2 was recorded by the National Oceanic & Atmospheric Administration at the weather monitoring station geographically nearest to the Facility with complete precipitation records. Coastkeeper and CERF will include additional dates of rain events when that information becomes available.

<sup>19</sup> The Basin Plan designates Beneficial Uses for the Receiving Waters. Water quality standards are pollutant concentration levels determined by the state or federal agencies to be protective of designated Beneficial Uses.

§ VI.A. Discharges that contain pollutants in excess of an applicable WQS violate the Storm Water Permit Receiving Water Limitations. 1997 Permit § C.2; 2015 Permit § VI.A.

Receiving Water Limitation C.1 of the 1997 Permit prohibits storm water discharges and authorized NSWDS to surface water that adversely impact human health or the environment. The 2015 Permit includes the same receiving water limitation. 2015 Permit § VI.B. Discharges that contain pollutants in concentrations that exceed levels known to adversely impact aquatic species and the environment constitute violations of the Storm Water Permit Receiving Water Limitation. 1997 Permit § C.1; 2015 Permit § VI.B.

Storm water sampling at the Facility demonstrates that its discharges contain concentrations of pollutants that cause or contribute to a violation of an applicable WQS in violation of the Storm Water Permit's Receiving Water Limitations. *See* 1997 Permit § C.2; 2015 Permit § VI.A. For example, the San Diego Basin Plan sets forth a narrative standard for TSS mandating that "[w]aters shall not contain suspended and settleable solids in concentrations of solids that cause nuisance or adversely affect beneficial uses." Yet, the Facility's own storm water monitoring data shows numerous instances of extremely high TSS concentrations, which have the potential to adversely affect the beneficial uses of Receiving Waters. In addition, the CTR maximum freshwater concentration for zinc is 0.12 mg/L. Each of the six storm water samples analyzed for zinc on December 2, 2014 and December 12, 2014 exceeded the CTR standard, and one sample registered zinc at a concentration of 3.1 mg/L, over twenty-five (25) times the applicable standards.

As explained herein, the Receiving Waters are impaired, and thus unable to support the designated Beneficial Uses, for some of the same pollutants discharged by the Facility. Rose Creek is impaired for benthic community effects. The Basin Plan explains that "[s]uspended and settleable solids are deleterious to benthic organisms and may cause the formation of anaerobic conditions. They can clog fish gills and interfere with respiration in aquatic fauna. They also screen out light, hindering photosynthesis and normal aquatic plant growth and development." Basin Plan at 3-31. The Facility's storm water discharges containing elevated concentrations of TSS in excess of the Basin Plan Water Quality Objective, cause and/or contribute to the benthic community effects impairment of Rose Creek.

Rose Creek is also impaired for toxicity. Discharges of elevated concentrations of zinc can contribute to the toxicity of Receiving Waters. *See* Basin Plan at 3-26. The Facility's storm water discharges containing elevated concentrations of zinc in excess of the CTR limits, cause and/or contribute to the toxicity impairment of Rose Creek.

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Discharges above water quality standards contribute to the impairment of Receiving Waters' Beneficial Uses. Applicable water quality standards include, among others, the Criteria for Priority Toxic Pollutants in the State of California, 40 C.F.R. § 131.38 ("CTR"), and water quality objectives in the Basin Plan. Industrial storm water discharges must strictly comply with water quality standards, including those criteria listed in the applicable basin plan. *See Defenders of Wildlife v. Browner*, 191 F.3d 1159, 1166-67 (9th Cir. 1999).



Information available to Coastkeeper and CERF indicates that the Facility discharges elevated concentrations of indicator bacteria such as fecal coliform, *E. coli*, and enterococcus in excess of the Basin Plan Objectives. For example, Table 2.1.a of the 2016 Facility SWPPP acknowledges that *E. coli*, enterococcus, fecal coliform, and total coliform are present at the Facility as a result of the Facility's industrial activities. Furthermore, storm water discharges from facilities similarly situated, which handle municipal waste and/or waste handling equipment, typically contain extremely high levels of these indicator bacteria.

Coastkeeper monitoring data, publicly reported in CEDEN indicates that both San Clemente Creek and Rose Creek are impaired for *E. coli*, enterococcus, and total coliform. According to the 2016 303(d) List of Impaired Water Bodies, Mission Bay Shoreline at Campland by the Bay, which is immediately adjacent to mouth Rose Creek, is impaired for indicator bacteria such as enterococcus, fecal coliform, and total coliform. As such, information available to Coastkeeper and CERF indicates that the San Diego Hauling Facility's discharges of elevated levels of indicator bacteria cause and/or contribute to the *E. coli*, enterococcus, and total coliform impairments of San Clemente Creek and Rose Creek, and to the enterococcus, fecal coliform, and total coliform impairments of Mission Bay Shoreline at Campland by the Bay.

The CTR and Basin Plan are applicable WQSs under the Storm Water Permit. Thus, discharges from the Facility containing concentrations of pollutants in exceedance of WQSs, cause or contribute to the impairments of Receiving Waters in violation of Receiving Water Limitations of the Storm Water Permit. 1997 Permit § C.2; 2015 Permit § VI.A. Discharges of elevated concentrations of pollutants in the Facility's storm water also adversely impact human health. These harmful discharges from the Facility are also violations of the Storm Water Permit Receiving Water Limitations. *See* 1997 Permit § C.1; 2015 Permit § VI.B.

Coastkeeper and CERF put the San Diego Hauling Facility Owner and/or Operator on notice that Storm Water Permit Receiving Water Limitations are violated each time polluted storm water discharges from the Facility. *See* Ex. 2. Each time discharges of storm water from the Facility cause and/or contribute to a violation of an applicable WQS, it is a separate and distinct violation of Receiving Water Limitation C.2 of the 1997 Permit, Receiving Water Limitation VI.A of the 2015 Permit, and Section 301(a) of the Clean Water Act, 33 U.S.C. § 1311(a). Each time discharges of storm water from the Facility adversely impact human health or the environment, it is a separate and distinct violation of Receiving Water Limitation C.1 of the 1997 Permit, Receiving Water Limitation VI.B of the 2015 Permit, and Section 301(a) of the Clean Water Act, 33 U.S.C. § 1311(a). These discharge violations are ongoing and will continue every time contaminated storm water is discharged in violation of the Storm Water Permit Receiving Water Limitations. The Facility Owner and/or Operator has been in violation since August 26, 2014, and Coastkeeper and CERF will update the dates of violation when additional information and data becomes available. The Facility Owner and/or Operator is subject to civil penalties for all violations of the Clean Water Act occurring since August 26, 2014.

Further, Coastkeeper and CERF put the Facility Owner and/or Operator on notice that Receiving Water Limitations are independent Storm Water Permit requirements that must be complied with, and that carrying out the iterative process triggered by exceedances of the NALs

listed at Table 2 of the 2015 Permit does not amount to compliance with the Receiving Water Limitations.

### **3.5. Failure to Develop, Implement, and/or Revise an Adequate Storm Water Pollution Prevention Plan.**

The Storm Water Permit requires permittees to develop and implement a Storm Water Pollution Prevention Plan prior to conducting industrial activities. A permittee has an ongoing obligation to revise the SWPPP as necessary to ensure compliance with the Storm Water Permit. The specific SWPPP requirements of the 1997 Permit and the 2015 Permit are set out below.

#### **3.5.1. 1997 Permit SWPPP Requirements.**

Section A.1 and Provision E.2 of the 1997 Permit require dischargers to have developed and implemented a SWPPP prior to beginning industrial activities that meets all of the requirements of the 1997 Permit. The objectives of the 1997 Permit SWPPP requirements are to identify and evaluate sources of pollutants associated with industrial activities that may affect the quality of storm water discharges from the Facility and to implement site-specific BMPs to reduce or prevent pollutants associated with industrial activities in storm water discharges. 1997 Permit § A.2. These BMPs must achieve compliance with the Storm Water Permit's Effluent Limitations and Receiving Water Limitations.

To ensure compliance with the Storm Water Permit, the SWPPP must be evaluated on an annual basis pursuant to the requirements of Section A.9 of the 1997 Permit, and must be revised as necessary to ensure compliance with the Storm Water Permit. 1997 Permit, Sections A.9–10. Sections A.3–10 of the 1997 Permit set forth the requirements for a SWPPP. Among other requirements, the SWPPP must include: a site map showing the Facility boundaries, storm water drainage areas with flow patterns, nearby water bodies, the location of the storm water collection, conveyance and discharge system, structural control measures, areas of actual and potential pollutant contact, areas of industrial activity, and other features of the Facility and its industrial activities (§ A.4); a list of significant materials handled and stored at the site (§ A.5); a description of potential pollutant sources, including industrial processes, material handling and storage areas, dust and particulate generating activities, significant spills and leaks, NSWDs and their sources, and locations where soil erosion may occur (§ A.6).

Sections A.7–8 of the 1997 Permit require an assessment of potential pollutant sources at the Facility and a description of the BMPs to be implemented at the Facility that will reduce or prevent pollutants in storm water discharges and authorized NSWDs, including structural BMPs where non-structural BMPs are not effective.

#### **3.5.2. 2015 Permit SWPPP Requirements.**

As with the SWPPP requirements of the 1997 Permit, Sections X.A–H of the 2015 Permit require dischargers to have developed and implemented a SWPPP that meets all of the requirements of the 2015 Permit. *See also* 2015 Permit, Appendix 1. The objective of the

SWPPP requirements are still to identify and evaluate sources of pollutants associated with industrial activities that may affect the quality of storm water discharges, and to implement site-specific BMPs to reduce or prevent pollutants associated with industrial activities in storm water discharges. 2015 Permit § X.C.

The SWPPP must include, among other things and consistent with the 1997 Permit, a narrative description and summary of all industrial activity, potential sources of pollutants, and potential pollutants; a site map indicating the storm water conveyance system, points of discharge, direction of flow, areas of actual and potential pollutant contact, nearby water bodies, and pollutant control measures; a description of the BMPs developed and implemented to reduce or prevent pollutants in storm water discharges and authorized NSWDS necessary to comply with the Storm Water Permit; the identification of NSWDS and the elimination of unauthorized NSWDS; the location where significant materials are being shipped, stored, received, and handled, as well as the typical quantities of such materials and the frequency with which they are handled; a description of dust and particulate-generating activities; and the identification of individuals and their current responsibilities for developing and implementing the SWPPP. 2015 Permit §§ X.A–H.

Further, the 2015 Permit requires the discharger to evaluate the SWPPP on an annual basis and revise it as necessary to ensure compliance with the Storm Water Permit. 2015 Permit §§ X.A–B. Like the 1997 Permit, the 2015 Permit also requires that the discharger conduct an annual comprehensive site compliance evaluation that includes a review of all visual observation records, inspection reports and sampling and analysis results; a visual inspection of all potential pollutant sources for evidence of, or the potential for, pollutants entering the drainage system; a review and evaluation of all BMPs to determine whether the BMPs are adequate, properly implemented and maintained, or whether additional BMPs are needed; and a visual inspection of equipment needed to implement the SWPPP. 2015 Permit §§ X.B, XV.

**3.5.3. The San Diego Hauling Facility Owner and/or Operator Has Violated and Continues to Violate the Storm Water Permit SWPPP Requirements.**

The San Diego Hauling Facility Owner and/or Operator has conducted and continues to conduct operations at the Facility with an inadequately developed and/or implemented SWPPP. First, information available to Coastkeeper and CERF indicates that the Facility SWPPPs, as well as the Facility site map, dated June 2015 and uploaded to the SMARTS database June 29, 2015, fail to accurately label all areas of industrial activity. For example, as discussed in Section 2.3, *supra*, the Facility Owner and/or Operator's self-classification of DA1 as non-industrial is erroneous. Table 3.5 of the 2016 SWPPP indicates that various pollutants and pollutant sources associated with container maintenance are located within DA1. Furthermore, the site map and SWPPPs fail to acknowledge that waste hauling trucks, bins, and containers frequently enter and exit the Facility via the driveway located within DA1. As such, there are numerous industrial activities occurring within DA1, and the Facility's attempt to classify DA1 as non-industrial is erroneous, inaccurate, and violates the Storm Water Permit's SWPPP requirements.

The site map and SWPPPs also fail to acknowledge that the paint booths, welding bays, and wash racks are located either within DA2 or bordering DA2. Moreover, while the 2016 SWPPP, 2017 Level 2 ERA Action Plan, and 2018 Level 2 ERA Technical Report acknowledge that the Facility engages in transfer operations, the site map and SWPPPs fail to provide any information about the Facility's transfer operations or where such activities take place on the Facility. The site map and SWPPPs fail to acknowledge that DA3 and DA4 are both used extensively for trash can, bin, and waste hauling vehicle storage, and such equipment is stored outdoors, exposed to precipitation. The site map also fails to label all pollutant control measures implemented at the Facility. *See* 2015 Permit § X.E.3.a. As such, the Facility SWPPPs and site maps have failed to accurately label and describe the location of all industrial activities, industrial materials, and potential pollutant sources in each drainage area in violation of the Storm Water Permit. *See* 2015 Permit, §§ X.E.3.f, X.G.

The San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to develop and/or implement a SWPPP that includes an adequate description of potential pollutant sources. Section X.G.1.a of the 2015 Permit requires dischargers to "ensure the SWPPP *describes* each industrial process including: manufacturing, cleaning, maintenance, recycling, disposal, and any other activities related to the process." Both the 2015 and 2016 Facility SWPPPs fail to adequately describe any of the industrial activities at the Facility. The entirety of the 2016 SWPPP's description of industrial activities is as follows:

"The Facility conducts vehicle CNG fueling and waste transfer operations, maintains waste containers and stores hauling vehicles. Waste containers and trash bins are brought on-site for maintenance, which includes welding and washing. Hauling vehicles also receive mechanical maintenance and washing at the Facility. The maintenance building also includes a wash bay and a welding bay." 2016 SWPPP § 2.3.1.

The 2016 SWPPP also incorporates Tables 2.1.a–c which list industrial activities, associated industrial materials, and pollutants, but these tables are even more cursory than the narrative description provided in section 2.3.1. Thus, the SWPPPs fail to provide information regarding *how* the San Diego Hauling Facility Owner and/or Operator conduct any of these industrial activities. As such, the SWPPPs fail to provide the required *description* of industrial activities in violation of the Storm Water Permit. *See* 2015 Permit § X.G.1.

The San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to develop and/or implement a SWPPP that includes an adequate pollutant source assessment. Section X.G.2 of the 2015 Permit requires dischargers to "ensure that the SWPPP includes a *narrative* assessment of all areas of industrial activity with potential industrial pollutant sources." (emphasis added). This assessment shall include "pollutants likely to be present in industrial storm water discharges and authorized NSWDS," (§ X.G.2.a.ii), "[t]he degree to which the pollutants associated with those materials may be exposed to, and mobilized by contact with, storm water," (§ X.G.2.a.iv), "[t]he direct and indirect pathways by which pollutants may be exposed to storm water or authorized NSWDS," (§ X.G.2.a.v), and "[t]he effectiveness of

existing BMPs to reduce or prevent pollutants in industrial storm water discharges and authorized NSWDS,” (§ X.G.2.a.vii), among other requirements.

The 2015 and 2016 Facility SWPPPs fail to comply with any of the aforementioned requirements of X.G.2. The only narrative assessment provided in the 2016 SWPPP cursorily lists out the industrial activities conducted at the Facility, and summarily states “[p]ollutants that can potentially enter stormwater run-off and other discharges draining from the Facility include: Sediment (including vehicle traffic), Oil & Grease (waste oil and leaks from equipment); and pH.” Given the activities, operations, and materials present at this Facility as described in Section 2, *supra*, the 2016 SWPPP pollutant source assessment’s conclusion that only sediment, O&G, and pH could be discharged from the Facility is absurd. As the pollutants identified in the pollutant source assessment are used to determine the parameters for which a Facility samples and analyzes its storm water, the San Diego Hauling Facility Owner and/or Operator’s identification of only these minimum pollutants evidences an intent to circumvent requirements of the Storm Water Permit, and thus avoid analyzing its storm water for required additional parameters.

The only pollutants identified in Table 2.1.b of the 2016 SWPPP are oil and grease, hydrocarbons, gross pollutants, trace metals, CNG, and diesel fuel, without any further description or analysis. Even this woefully inadequate assessment of pollutants acknowledges that multiple metals and “gross pollutants” are present at the Facility, thus undermining the SWPPPs claims, made mere paragraphs prior, that only sediment, O&G, and pH could be present in the Facility’s storm water discharges. Moreover, Table 2.1.a of the 2016 SWPPP specifically acknowledges that indicator bacteria, enterococcus, fecal coliform, total coliform, copper and zinc are present at the Facility, yet the SWPPP fails to identify or describe any BMPs that would eliminate such pollutants from its storm water and non-storm water discharges. Thus, Table 2.1.a further undermines the SWPPP’s claim that only sediment, O&G, and pH could be present in the Facility’s storm water discharges. In addition, as discussed in Section 2.2, *supra*, information available to Coastkeeper and CERF indicates that there are numerous other pollutants present in the Facility’s storm water discharges. Thus, the Facility SWPPPs fail to adequately and accurately assess the vast majority of these pollutants in violation of the Storm Water Permit’s SWPPP requirements.

The San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to develop and/or implement a SWPPP that contains BMPs to prevent the exposure of pollutants and pollutant sources to storm water and the subsequent discharge of polluted storm water from the Facility, as required by the Storm Water Permit. This is due in part to the SWPPPs’ failure to include adequate site-specific information regarding the BMPs developed and/or implemented at the Facility. For example, Section 3.1 of the 2016 SWPPP simply states “[a]ll minimum Best Management Practices (BMPs) that are required by the IGP and necessary to meet the Facility conditions will be implemented.” Thereafter, sections 3.1.1 through 3.1.7 of the 2016 SWPPP largely parrot the 2015 Permit language setting forth minimum BMP requirements. Furthermore, rather than provide site-specific details regarding which BMPs will be implemented at specific Facility locations to address specific pollutants, the 2016 SWPPP’s BMPs section cites to the generic CASQA Stormwater BMP Handbook Portal for additional BMPs details. 2016 SWPPP §

3.1. In addition, the 2016 SWPPP BMP summary table only recognizes three industrial activities without additional specifics: vehicle and equipment maintenance, vehicle and equipment fueling, and container maintenance. 2016 SWPPP, Table 3.5. Table 3.5 only addresses O&G, metals, and suspended sediment as potential pollutants, and thus fails to mention numerous pollutants. Therefore, the 2016 SWPPP fails to provide adequate site-specific information regarding how and where such BMPs are implemented, in violation of the Storm Water Permit. *See* 2015 Permit §§ X.A; X.H.

The SWPPP's inadequacies are further documented by the continuous and ongoing discharge of storm water containing pollutant levels that exceed EPA Benchmarks and applicable WQSS, which indicate that the Facility's BMPs are failing to meet BAT/BCT requirements. *See, e.g.,* Ex. 1.

The San Diego Hauling Facility Owner and/or Operator has also failed to revise the Facility's SWPPP to ensure compliance with the Storm Water Permit. Despite the significant concentrations of pollutants in the Facility's storm water discharges each year, information available to Coastkeeper and CERF indicates that the Facility SWPPP has remained the same since November 2016, and has not been revised to include additional BMPs to eliminate or reduce these pollutants, as required by the Storm Water Permit.

Accordingly, the San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to adequately develop, implement, and/or revise the Facility SWPPP in violation of SWPPP requirements of the Storm Water Permit. Every day the Facility operates with an inadequately developed and/or implemented SWPPP, and/or with an improperly revised SWPPP is a separate and distinct violation of the Storm Water Permit and the Clean Water Act. The Facility Owner and/or Operator has been in daily and continuous violation of the Storm Water Permit SWPPP requirements since at least August 26, 2014. These violations are ongoing, and Coastkeeper and CERF will include additional violations when information becomes available. The Facility Owner and/or Operator is subject to civil penalties for all violations of the Clean Water Act occurring since August 26, 2014.

### **3.6. Failure to Develop, Implement, and/or Revise an Adequate Monitoring and Reporting Program.**

The Storm Water Permit requires permittees to develop and implement a storm water monitoring and reporting program ("M&RP") prior to conducting industrial activities. A permittee has an ongoing obligation to revise the M&RP as necessary to ensure compliance with the Storm Water Permit. The specific M&RP requirements of the 1997 Permit and the 2015 Permit are set out below.

#### **3.6.1. 1997 Permit M&RP Requirements.**

Section B.1 and Provision E.3 of the 1997 Permit require Facility operators to develop and implement an adequate M&RP prior to the commencement of industrial activities at a Facility, that meets all of the requirements of the Storm Water Permit. The primary objective of

the M&RP is to detect and measure the concentrations of pollutants in a Facility's discharge to ensure compliance with the Storm Water Permit's Discharge Prohibitions, Effluent Limitations, and Receiving Water Limitations. *See* 1997 Permit § B2.

The M&RP must therefore ensure that BMPs are effectively reducing and/or eliminating pollutants at the Facility, and must be evaluated and revised whenever appropriate to ensure compliance with the Storm Water Permit. *Id.* §§ B.3–16. Dischargers must revise the SWPPP in response to their M&RP observations to ensure that BMPs are effectively reducing and/or eliminating pollutants at the Facility. *Id.* § B.4. Sections B.5 and B.7 of the 1997 Permit require dischargers to visually observe and collect samples of storm water from all locations where storm water is discharged.

Sections B.5 and B.7 of the 1997 Storm Water Permit require dischargers to visually observe and collect samples of storm water from all drainage areas and discharge locations where storm water is discharged. Under Section B.5 of the Storm Water Permit, a permittee is required to collect at least two (2) samples from each discharge location at the Facility during the Wet Season. Storm water samples must be analyzed for TSS, pH, SC, total organic carbon or O&G, and other pollutants that are likely to be present in the Facility's discharges in significant quantities. *Id.* § B.5.c. Finally, permittees must identify and use analytical method detection limits sufficient to determine compliance with the 1997 Permit's monitoring program objectives and specifically, the Effluent Limitations and Receiving Water Limitations. *Id.* § B.10.iii.

### 3.6.2. 2015 Permit M&RP Requirements.

As with the 1997 M&RP requirements, Sections X.I and XI.A–D of the 2015 Permit require Facility operators to develop and implement an adequate M&RP that meets all of the requirements of the 2015 Permit. The objective of the M&RP is still to detect and measure the concentrations of pollutants in a Facility's discharge, and to ensure compliance with the 2015 Permit's Discharge Prohibitions, Effluent Limitations, and Receiving Water Limitations. 2015 Permit § XI. An adequate M&RP ensures that BMPs are effectively reducing and/or eliminating pollutants at the Facility, and is evaluated and revised whenever appropriate to ensure compliance with the Storm Water Permit. *Id.*

As an *increase* in frequency of monitoring requirements, Sections XI.B.1–5 of the 2015 Permit requires permittees to collect storm water discharge samples from a qualifying storm event<sup>20</sup> as follows: 1) from each drainage area at all discharge locations, 2) from two (2) storm events within the first half of each Reporting Year<sup>21</sup> (July 1 to December 31), 3) from two (2) storm events within the second half of each Reporting Year (January 1 to June 30), and 4) within four hours of the start of a discharge, or the start of Facility operations if the qualifying storm event occurs within the previous 12-hour period. The 2015 Permit requires, among other things,

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<sup>20</sup> The 2015 Permit defines a qualifying storm event as one that produces a discharge for at least one drainage area, and is preceded by 48-hours with no discharge from any drainage areas. 2015 Permit, Section XI(B)(1).

<sup>21</sup> A Reporting Year replaced the 1997 permit term Wet Season, and is defined as July 1 through June 30. 2015 Permit, Findings, ¶ 62(b).

that permittees must submit *all sampling* and analytical results for all samples via SMARTS within 30 days of obtaining all results for each sampling event. *Id.* § XI.B.11 (emphasis added).

The parameters to be analyzed are also consistent with the 1997 Permit, however, the 2015 Permit no longer requires SC to be analyzed. Sections XI.B.6.a–b of the 2015 Permit requires permittees to analyze samples for TSS, O&G, and pH. Section XI.B.6.c–d of the 2015 Permit requires permittees to analyze samples for all pollutants associated with the Discharger's industrial activities. Specifically, the 2015 Permit requires Facility Owners and/or Operators to sample and analyze parameters on a Facility-specific basis that serve as indicators of the presence of all industrial pollutants identified in the pollutant source assessment. *Id.* § XI.B.6.c. Section XI.B.6.e of the 2015 Permit also requires dischargers to analyze storm water samples for additional applicable industrial parameters related to receiving waters with a Clean Water Act Section 303(d) listed impairment(s), or approved Total Maximum Daily Loads.

**3.6.3. The Facility Owner and/or Operator Has Violated and Continues to Violate the Storm Water Permit M&RP Requirements.**

The San Diego Hauling Facility Owner and/or Operator has been and continues to conduct operations at the Facility with an inadequately developed, implemented, and/or revised M&RP. For example, the Facility Owner and/or Operator has failed and continues to fail to sample and analyze storm water discharges for all parameters required by the Storm Water Permit, and fails to collect samples from all discharge locations.

Information available to Coastkeeper and CERF indicates that the San Diego Hauling Facility Owner and/or Operator has failed to sample for numerous constituents likely to be present at the Facility in violation of section XI.B.6.c of the 2015 Permit. In light of the Facility's activities of storing, washing, welding, painting, and otherwise maintaining waste hauling trucks and containers, as well as its waste transfer operations, dozens of pollutants are likely present at the Facility, as previously explained in Section 2.2, *supra*. Moreover, the 2016 SWPPP acknowledges that zinc, copper, E. coli, enterococcus, fecal coliform, total coliform, and "trace metals" are present at the Facility as a result of the Facility's industrial activities. 2016 SWPPP, Tables 2.1.a-b. Furthermore, as noted in multiple sections *supra*, the Facility Owner and/or Operator analyzed its storm water discharges for zinc on December 2, 2014 and December 12, 2014, and all six samples collected exceeded the EPA Benchmark for zinc of 0.12 mg/L. Yet, the Facility Owner and/or Operator ceased sampling for zinc after December 12, 2014 without providing explanation or implementing any BMPs to reduce and/or prevent discharges of zinc in the Facility's storm water. However, the Facility Owner and/or Operator analyzes samples for only TSS, O&G, and pH. The Facility has therefore failed and continues to fail to sample for numerous "additional" parameters in violation of Section B.5.c of the 1997 Permit, and Section XI.B.6.c of the 2015 Permit.

In addition, the San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to develop and/or implement an M&RP that requires the collection of storm water samples from all discharge locations at the Facility in violation of Section XI.B.4 of the 2015 Permit. For example, the Facility Owner and/or Operator only collects samples from DA2



(at SD-1), and has failed and continues to fail collect samples from DA1, DA3, DA4, and DA5. Information available to Coastkeeper and CERF indicates that the Facility's storm water samples collected at SD-1 fail to account for post-BMP pollutants from DA3 and DA4. For example, Table 5.4 of the 2016 SWPPP, notes that SD-1 has "no additional inputs." Furthermore, the San Diego Hauling Facility Owner and/or Operator used to collect samples from DA2, DA3, and DA4 separately, but ceased that practice after December 12, 2014 without explanation. Thus, the Facility fails to sample storm water and non-storm water from DA3 and DA4 in violation of the Storm Water Permit.

Furthermore, the Facility Owner and/or Operator's self-classification of DA1 as non-industrial is erroneous. Table 3.5 of the 2016 SWPPP indicates that various pollutants and pollutant sources associated with container maintenance are located within DA1. Furthermore, the site map and SWPPPs fail to acknowledge that waste hauling trucks, bins, and containers frequently enter and exit the Facility via the driveway located within DA1. The Facility has also failed to obtain a No Exposure Certification ("NEC") to exclude any individual drainage areas from the SWPPP and monitoring requirements of the Storm Water Permit.<sup>22</sup> As such, there are numerous industrial activities occurring within DA1, and the Facility's attempt to classify DA1 as non-industrial is erroneous, inaccurate, and violates the Storm Water Permit's SWPPP requirements.

The Facility Owners and/or Operators also identify DA5 as non-industrial, using the same erroneous reasoning used to classify DA1 as non-industrial. Furthermore, DA5 is immediately adjacent to the Facility's primary ingress/egress driveway, through which waste hauling vehicles and containers frequently travel. Information available to Coastkeeper and CERF indicates that there are no BMPs to prevent pollutants from these vehicles and containers from settling on DA5. Further, during rainfall events, storm water from this ingress/egress driveway in DA1 comingles with storm water from DA5, as there are insufficient BMPs in place to prevent such comingling.

Section XI.B.4 of the 2015 Permit specifically requires dischargers to collect samples "from *each drainage area* at *all* discharge locations." While Section B.7.d of the 1997 Permit and Section XI.C.4 of the 2015 Permit allow permittees to reduce the number of locations to be sampled, there is no indication that the Facility Owner and/or Operator has complied with the requirements of Section B.7.d of the 1997 Permit or Section XI.C.4 to justify sampling a reduced

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<sup>22</sup> For a Facility covered by the Storm Water Permit to obtain a NEC, "Dischargers shall identify any drainage areas with no exposure to industrial activities and materials in accordance with the definitions in Section XVII." 2015 Permit, § X.G.2.c. "Any drainage areas on that Facility that would otherwise qualify for NEC coverage may be specially addressed in the Facility SWPPP by including an NEC Checklist and a certification statement demonstrating that those drainage areas of the Facility have been evaluated; and that none of the Industrial Materials or Activities . . . are, or will be in the foreseeable future, exposed to precipitation." *Id.*, § XVII.E.1. The NEC Checklist requires the Facility Owner and/or Operator to certify that certain industrial materials or activities are not exposed to precipitation including: using, storing or cleaning industrial machinery or equipment, and areas where residuals from using, storing or cleaning industrial machinery or equipment remain and are exposed; material handling equipment (except adequately maintained vehicles); and waste material (except waste in covered, non-leaking containers, e.g., dumpsters). *Id.*, § XVII.F.

number of discharge locations at the Facility. Therefore, the San Diego Hauling Facility is in violation of the Storm Water Permit for failing to collect samples from DA1, DA3, DA4, and DA5.

The San Diego Hauling Facility Owner and/or Operator also failed to collect the required number of storm water samples for each reporting period. For example, the Facility only collected one sample during the entire 2017-2018 reporting period.

Finally, the Storm Water Permit requires dischargers to conduct visual observations of storm water discharges, of authorized and unauthorized NSWDS, and of BMPs. Based on information available to Coastkeeper and CERF, including Annual Reports, the San Diego Hauling Facility Owner and/or Operator fails to consistently, and/or adequately, conduct the required discharge observations and monitoring of BMPs.

Accordingly, the San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to adequately develop, implement, and/or revise a M&RP, in violation of the Storm Water Permit. Every day the Facility operates with an inadequately developed and/or implemented M&RP, or with an improperly revised M&RP is a separate and distinct violation of the Storm Water Permit and the Clean Water Act. The San Diego Hauling Facility Owner and/or Operator has been in daily and continuous violation of the Storm Water Permit M&RP requirements since at least August 26, 2014. These violations are ongoing, and Coastkeeper and CERF will include additional violations when information becomes available. The Facility Owner and/or Operator is subject to civil penalties for all violations of the Clean Water Act occurring since August 26, 2014.

### **3.7. Failure to Comply with the Storm Water Permit's Reporting Requirements.**

Section B.14 of the 1997 Permit requires a permittee to submit an Annual Report to the Regional Board by July 1 of each year. Section B.14 requires that the Annual Report include a summary of visual observations and sampling results, an evaluation of the visual observation and sampling results, the laboratory reports of sample analysis, the annual comprehensive site compliance evaluation report, an explanation of why a permittee did not implement any activities required, and other information specified in Section B.13. The 2015 Permit includes the same reporting requirements with the Annual Report due July 15. *See* 2015 Permit § XVI.

The San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to submit Annual Reports that comply with the Storm Water Permit reporting requirements. For example, the Facility Owner and/or Operator simply failed to upload an Annual Report to the SMARTS database for the reporting period of 2017-2018. Additionally, the Annual Reports for the 2015-16 and 2016-17 reporting periods state that zinc, copper, E. coli, enterococcus, fecal coliform, and total coliform are not present at the Facility. However, as noted *supra*, the 2016 SWPPP acknowledges that all of these pollutants are present at the Facility as a result of the Facility's industrial activities.

In each Annual Report since the filing of the 2013-14 Annual Report, the San Diego Hauling Facility Owner and/or Operator certifies that: (1) a complete Annual Comprehensive Site Compliance Evaluation was conducted as required by the Storm Water Permit; (2) the SWPPP's BMPs address existing potential pollutant sources; and (3) the SWPPP complies with the Storm Water Permit, or will otherwise be revised to achieve compliance. However, information available to Coastkeeper and CERF indicates that these certifications are erroneous. For example, storm water samples collected from the Facility contain concentrations of pollutants above EPA Benchmarks and WQSs, thus demonstrating that the Facility BMPs do not adequately address existing pollutant sources. Further, as discussed in Sections 3.5.3 and 3.6.3, the Facility's SWPPPs do not include many elements required by the Storm Water Permit, and thus it is erroneous to certify that the SWPPP complies with the Storm Water Permit.

In addition, San Diego Hauling Facility Owner and/or Operator has not accurately reported non-compliance, as required by the Storm Water Permit. *See* 1997 Permit § C.11.d; 2015 Permit § XVI.B.2.

Given that the San Diego Hauling Facility Owner and/or Operator has submitted incomplete and/or incorrect Annual Reports that fail to comply with the Storm Water Permit, the Facility Owner and/or Operator is in daily violation of the Storm Water Permit. Every day the Facility Owner and/or Operator conducts operations at the Facility without reporting as required by the Storm Water Permit is a separate and distinct violation of the Storm Water Permit and Section 301(a) of the Clean Water Act, 33 U.S.C. §1311(a). The Facility Owner and/or Operator has been in daily and continuous violation of the Storm Water Permit's reporting requirements every day since at least August 26, 2014. These violations are ongoing, and Coastkeeper and CERF will include additional violations when information becomes available. The Facility Owner and/or Operator is subject to civil penalties for all violations of the Clean Water Act occurring since August 26, 2014.

### **3.8. Failure to Comply with Level 1 Exceedance Response Action Requirements.**

When the 2015 Permit became effective on July 1, 2015, all permittees were in "Baseline status" for all parameters listed in Table 2 of the 2015 Permit. 2015 Permit § XII.B. A permittee's Baseline status for any given parameter changes to "Level 1 status" if sampling results indicate a NAL exceedance for that same parameter. *Id.* § XII.C. Level 1 status commences on July 1 following the Reporting Year during which the exceedance(s) occurred, and the discharger enters the Exceedance Response Action ("ERA") process. *Id.* The ERA process requires the discharger to conduct an evaluation, with the assistance of a Qualified Industrial Storm Water Practitioner ("QISP"), of the industrial pollutant sources at the Facility that are or may be related to the NAL exceedance(s) by October 1 following commencement of Level 1 status. *Id.* § XII.C.1.a-b. The evaluation must include the identification of the "corresponding BMPs in the SWPPP and any additional BMPs and SWPPP revisions necessary to prevent future NAL exceedances and to comply with the requirements of the General Permit." *Id.* § XII.C.1.c. "Although the evaluation may focus on the drainage areas where the NAL exceedance(s) occurred, all drainage areas shall be evaluated." *Id.*

Based upon this Level 1 status evaluation, the permittee is required to, as soon as practicable but no later than January 1 following commencement of Level 1 status, prepare a Level 1 ERA Report. *Id.* § XII.C.2. The Level 1 Report must be prepared by a QISP and include a summary of the Level 1 ERA evaluation and a detailed description of the SWPPP revisions and any additional BMPs for each parameter that exceeded a NAL. *Id.* § XII.C.2.a.i-ii. The SWPPP revisions and additional BMP development and implementation must also be completed by January 1, and the Level 1 status discharger is required to submit via SMARTS the Level 1 ERA Report certifying the evaluation has been conducted, and SWPPP revisions and BMP implementation have been completed. *Id.* The certification also requires the QISP's identification number, name, and contact information (telephone number, e-mail address) no later than January 1 following commencement of Level 1 status. *Id.* § XII.C.2.a.iii. A permittee's Level 1 status for a parameter will return to Baseline status if a Level 1 ERA report has been completed, all identified additional BMPs have been implemented, and results from four (4) consecutive qualified storm events that were sampled subsequent to BMP implementation indicate no additional NAL exceedances for that parameter. *Id.* § XII.C.2.b. A permittee will enter a Level 2 status if there is a NAL exceedance of the same parameter when the discharger is in Level 1 status. *Id.* § D.

The San Diego Hauling Facility entered Level 1 status for TSS following the 2015-16 reporting period with an average annual concentration of TSS of 160 mg/L, exceeding the annual NAL of 100 mg/L. Following the 2016-17 reporting period, the Facility entered Level 2 status for TSS with an average annual concentration of TSS of 181.75 mg/L. The Facility also entered Level 1 status for O&G following the 2016-17 reporting period with an average annual amount of 16.925 mg/L, exceeding the annual NAL of 15.0 mg/L. Following the 2017-18 reporting period, during which the Facility Owner and/or Operator collected only one sample, the Facility remained in Level 1 status for O&G and Level 2 for TSS. Coastkeeper and CERF note that, due to the Facility's failure to collect samples from all drainage areas and all discharge points, as well as the failure to analyze storm water samples for all parameters required by the Storm Water Permit, the Facility's monitoring data fails to accurately portray the San Diego Hauling Facility's actual NAL exceedances and proper ERA levels.

In September 2016, the Facility Owner and/or Operator submitted a consolidated ERA Level 1 Evaluation and Report for TSS ("2016 Level 1 ERA Report"). The 2016 Level 1 ERA Report failed to conduct an adequate Level 1 status evaluation to identify additional BMPs and SWPPP revisions necessary to prevent future NAL exceedances at the Facility. The 2016 Level 1 ERA Report's "evaluation" identified the likely source of TSS at the Facility as "[i]ndustrial activity, truck movement around the site, [and] minor wind blown" sediment, and simply recommended that the Facility's FloGard drain inlets be cleaned more frequently. This alleged evaluation of the sources of TSS at the Facility is woefully inadequate. The Report's statement that one likely source of TSS is "industrial activity" is entirely void of specificity, thus violating Section XII.C.1.b of the 2015 Permit and undermining the intent of the ERA provisions of the Storm Water Permit. As the Facility has continued to discharge TSS in excess of NALs, the 2016 Level 1 ERA Report failed to adequately evaluate sources of TSS, or recommend BMPs that would successfully reduce TSS below the NAL standard. *See* 2015 Permit § XII.C.1.c.

In September 2017, the Facility Owner and/or Operator submitted a consolidated ERA Level 1 Evaluation and Report for O&G ("2017 Level 1 ERA Report"). Like the Level 1 ERA Report for TSS, the 2017 Level 1 ERA Report failed to conduct an adequate Level 1 status evaluation to identify additional BMPs and SWPPP revisions necessary to prevent future NAL exceedances at the Facility. The 2017 Level 1 ERA Report for O&G closely mirrors that 2016 report for TSS in that it claims the SWPPP was sufficient, identified the likely source of O&G as "[i]ndustrial activity, [and] truck movement around the site," and simply recommended that the Facility's FloGard drain inlets be cleaned more frequently. As such, the 2017 Level 1 ERA Report violates the Storm Water Permit for the same reasons as the 2016 Level 1 ERA Report.

In December 2017, the San Diego Facility Owner and/or Operator published a Level 2 ERA Action Plan, which is publicly available on the SMARTS online database. The 2015 Permit requires that a Level 2 ERA Action Plan shall at a minimum address the drainage areas with corresponding Level 2 NAL exceedances. 2015 Permit § XII.D.1.c. As previously discussed, the Facility Owner and/or Operator has failed to collect samples from each drainage area, and discharge point. For example, the Facility Owner and/or Operator only collects storm water from DA2 at SD-1 in violation of the Storm Water Permit. As such, the 2017 ERA Level 2 Action Plan failed to adequately evaluate any other drainage areas, undermining the accuracy of the ERA action plan, as well as the and effectiveness of the NAL iterative process.

In December 2018, the San Diego Facility Owner and/or Operator published a Level 2 ERA Technical Report. Similar to the 2017 ERA Level 2 Action Plan, the 2018 Technical Report is inaccurate and ineffective due to the Facility Owner and/or Operator's failure to collect samples from each drainage area. For example, for both DA3 and DA4, the 2018 Technical Report's exceedance and BMP implementation analysis states that "there were no exceedances in this DA." However, there were no recorded exceedances in these drainage areas because the Facility Owner and/or Operator ceased collecting samples from DA3 and DA4 after December 12, 2014 without providing any explanation.

The San Diego Hauling Facility Owner and/or Operator has failed and continues to fail to conduct adequate Level 1 status evaluation and report that complies with the Storm Water Permit. Additionally, the Facility Owner and/or Operator has failed and continues to fail to comply with ERA Level 2 requirements. As such, the Facility Owner and/or Operator is in daily violation of the Storm Water Permit. Every day the Facility Owner and/or Operator conducts operations at the Facility without an adequate Level 1 status evaluation, and/or without submitting adequate Level 1 and/or Level 2 ERA Reports, Plans, and Studies is a separate and distinct violation of the Storm Water Permit and Section 301(a) of the Clean Water Act, 33 U.S.C. §1311(a). The Facility Owner and/or Operator has been in daily and continuous violation of the Storm Water Permit's Level 1 status ERA evaluation requirement every day since October 1, 2016. The Facility Owner and/or Operator has been in daily and continuous violation of the Storm Water Permit for failing to submit adequate ERA Reports every day since January 1, 2017. These violations are ongoing, and Coastkeeper and CERF will include additional violations when information becomes available. The Facility Owner and/or Operator is subject to civil penalties for all violations of the Clean Water Act and Storm Water Permit's Level 1 status ERA evaluation requirements every day since October 1, 2016. The Facility Owner and/or

Operator is subject to civil penalties for all violations of the Clean Water Act and Storm Water Permit's Level 1 ERA Report requirements every day since January 1, 2017.

#### **4. RELIEF SOUGHT FOR VIOLATIONS OF THE CLEAN WATER ACT**

Pursuant to Section 309(d) of the Clean Water Act, 33 U.S.C. § 1319(d), and the Adjustment of Civil Monetary Penalties for Inflation, 40 C.F.R. § 19.4, each separate violation of the Clean Water Act subjects the violator to a penalty for all violations occurring during the period commencing five years prior to the date of the Notice Letter. These provisions of law authorize civil penalties of \$37,500.00 per day per violation for all Clean Water Act violations after January 12, 2009 and \$54,833.00 per day per violation for violations that occurred after November 2, 2015.

In addition to civil penalties, Coastkeeper and CERF will seek injunctive relief preventing further violations of the Clean Water Act pursuant to Sections 505(a) and (d), 33 U.S.C. § 1365(a) and (d), declaratory relief, and such other relief as permitted by law. Lastly, pursuant to Section 505(d) of the Clean Water Act, 33 U.S.C. § 1365(d), Coastkeeper and CERF will seek to recover their litigation costs, including attorneys' and experts' fees.

#### **5. CONCLUSION**

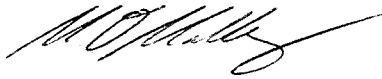
Coastkeeper and CERF are willing to discuss effective remedies for the violations described in this Notice Letter. However, upon expiration of the 60-day notice period, Coastkeeper and CERF will file a citizen suit under Section 505(a) of the Clean Water Act for the San Diego Hauling Facility Owner and/or Operator's violations of the Storm Water Permit.

If you wish to pursue settlement discussions, please contact Coastkeeper and CERFs legal counsel:

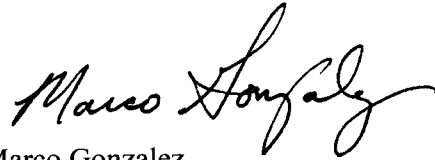
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Sincerely,



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# **EXHIBIT 1**



**Exhibit 1, Storm Water Sampling Results from the Republic San Diego Hauling Facility**

No.	Date of Collection	Sample Location	Parameter	Units	Result	Benchmark/ WQO	Annual NAL
1	12/2/14	Mon-2 (K-Rail)	Electrical Conductivity @ 25 Deg. C	umhos/cm	336	200 <sup>3</sup>	N/A
2	12/2/14	Mon-1 (Front Shop)	Electrical Conductivity @ 25 Deg. C	umhos/cm	334	200 <sup>3</sup>	N/A
3	12/2/14	Mon-3 (Tire Area)	Electrical Conductivity @ 25 Deg. C	umhos/cm	308	200 <sup>3</sup>	N/A
4	12/2/14	Mon-1 (Front Shop)	Oil and Grease	mg/L	35	N/A	15
5	12/2/14	Mon-1 (Front Shop)	Total Suspended Solids (TSS)	mg/L	2140	100 <sup>3</sup>	100
6	12/2/14	Mon-2 (K-Rail)	Total Suspended Solids (TSS)	mg/L	1330	100 <sup>3</sup>	100
7	12/2/14	Mon-3 (Tire Area)	Zinc, Total	mg/L	2.85	0.12 <sup>2,3</sup>	0.26
8	12/2/14	Mon-1 (Front Shop)	Zinc, Total	mg/L	3.1	0.12 <sup>2,3</sup>	0.26
9	12/2/14	Mon-2 (K-Rail)	Zinc, Total	mg/L	2.69	0.12 <sup>2,3</sup>	0.26
10	12/2/14	Mon-2 (K-Rail)	Oil and Grease	mg/L	18	N/A	15
11	12/2/14	Mon-3 (Tire Area)	Total Suspended Solids (TSS)	mg/L	290	100 <sup>3</sup>	100
12	12/12/14	Mon-1 (Front Shop)	Oil and Grease	mg/L	58	N/A	15
13	12/12/14	Mon-1 (Front Shop)	Total Suspended Solids (TSS)	mg/L	448	100 <sup>3</sup>	100
14	12/12/14	Mon-2 (K-Rail)	Total Suspended Solids (TSS)	mg/L	304	100 <sup>3</sup>	100
15	12/12/14	Mon-1 (Front Shop)	Zinc, Total	mg/L	0.242	0.12 <sup>2,3</sup>	0.26
16	12/12/14	Mon-2 (K-Rail)	Zinc, Total	mg/L	0.273	0.12 <sup>2,3</sup>	0.26
17	12/12/14	Mon-3 (Tire Area)	Zinc, Total	mg/L	0.221	0.12 <sup>2,3</sup>	0.26
18	12/12/14	Mon-1 (Front Shop)	pH	SU	6	6.5-8.5 <sup>1</sup>	6.0-9.0
19	12/12/14	Mon-2 (K-Rail)	pH	SU	6	6.5-8.5 <sup>1</sup>	6.0-9.0

1 - Basin Plan Objective

2 - CTR based on 100 mg/L hardness

3 - MSGP EPA Benchmark Table 8.J-1, 8.E-1, or 8.C-1

**Exhibit 1, Storm Water Sampling Results from the Republic San Diego Hauling Facility**

<b>No.</b>	<b>Date of Collection</b>	<b>Sample Location</b>	<b>Parameter</b>	<b>Units</b>	<b>Result</b>	<b>Benchmark/ WQO</b>	<b>Annual NAL</b>
20	12/12/14	Mon-3 (Tire Area)	pH	SU	6	6.5-8.5 <sup>1</sup>	6.0-9.0
21	12/12/14	Mon-3 (Tire Area)	Oil and Grease	mg/L	17	N/A	15
22	12/12/14	Mon-3 (Tire Area)	Total Suspended Solids (TSS)	mg/L	112	100 <sup>3</sup>	100
23	12/22/15	SD-1	Total Suspended Solids (TSS)	mg/L	340	100 <sup>3</sup>	100
24	12/22/15	SD-1	Oil and Grease	mg/L	17	N/A	15
25	12/16/16	SD-1	Oil and Grease	mg/L	22.8	N/A	15
26	12/22/16	SD-1	Oil and Grease	mg/L	22.8	N/A	15
27	12/22/16	SD-1	Total Suspended Solids (TSS)	mg/L	383	100 <sup>3</sup>	100
28	1/9/17	SD-1	Oil and Grease	mg/L	18.5	N/A	15
29	1/9/17	SD-1	Total Suspended Solids (TSS)	mg/L	156	100 <sup>3</sup>	100
30	1/9/18	SD-1	Total Suspended Solids (TSS)	mg/L	175	100 <sup>3</sup>	100

1 - Basin Plan Objective

2 - CTR based on 100 mg/L hardness

3 - MSQP EPA Benchmark Table 8.J-1, 8.E-1, or 8.C-1

## **EXHIBIT 2**

## Exhibit 2: Precipitation Data for Republic San Diego Hauling Facility

National Oceanic & Atmospheric Administration

National Environmental Satellite, Data, and Information Service

Record of Climatological Observations

Station: San Diego Montgomery Field, CA US USW00003131

Location Elev: 417 ft., Lat: 32.8158° N, Lon: -117.1394° W

Date	Daily Precipitation (inches)
8/2/2014	0.07
8/3/2014	0.01
9/16/2014	1.08
11/1/2014	0.36
11/2/2014	0.09
11/14/2014	0.05
11/21/2014	0.05
12/2/2014	0.49
12/3/2014	0.3
12/4/2014	0.66
12/12/2014	0.29
12/31/2014	0.01
1/12/2015	0.07
1/26/2015	0.01
1/29/2015	0.01
3/1/2015	0.1
3/2/2015	0.07
4/23/2015	0.05
4/24/2015	0.01
4/25/2015	0.01
5/8/2015	0.62
5/14/2015	0.53
5/15/2015	0.61
5/16/2015	0.01
5/22/2015	0.03
5/25/2015	0.01
6/30/2015	0.09
7/1/2015	0.01
7/18/2015	1.42
7/19/2015	1.03
8/25/2015	0.01
9/15/2015	1.02

Date	Daily Precipitation (inches)
9/16/2015	0.03
10/4/2015	0.41
10/5/2015	0.27
10/29/2015	0.01
11/2/2015	0.04
11/3/2015	1.37
11/9/2015	0.05
11/10/2015	0.08
11/15/2015	0.11
11/25/2015	0.14
11/26/2015	0.06
11/27/2015	0.12
12/10/2015	0.01
12/11/2015	0.57
12/13/2015	0.18
12/19/2015	0.19
12/22/2015	0.37
12/23/2015	0.01
12/25/2015	0.01
12/28/2015	0.24
1/4/2016	0.17
1/5/2016	2.43
1/6/2016	0.39
1/7/2016	0.96
1/8/2016	0.08
1/15/2016	0.01
1/23/2016	0.01
1/30/2016	0.02
1/31/2016	0.4
2/18/2016	0.06
3/5/2016	0.02
3/6/2016	0.32

## Exhibit 2: Precipitation Data for Republic San Diego Hauling Facility

Date	Daily Precipitation (inches)
3/7/2016	0.42
3/11/2016	0.26
3/13/2016	0.01
3/14/2016	0.01
3/30/2016	0.04
4/7/2016	0.3
4/8/2016	0.05
4/10/2016	0.48
4/28/2016	0.02
4/30/2016	0.03
5/5/2016	0.15
5/6/2016	0.35
5/7/2016	0.03
5/9/2016	0.01
5/25/2016	0.03
5/30/2016	0.03
9/19/2016	0.01
9/20/2016	0.21
9/21/2016	0.16
10/24/2016	0.13
10/30/2016	0.03
11/20/2016	0.17
11/21/2016	0.31
11/26/2016	0.28
11/27/2016	0.16
12/15/2016	0.22
12/16/2016	1.39
12/21/2016	0.66
12/22/2016	0.61
12/23/2016	0.01
12/24/2016	0.85
12/30/2016	0.32
12/31/2016	0.75
1/1/2017	0.02
1/5/2017	0.14
1/9/2017	0.23
1/10/2017	0.04

Date	Daily Precipitation (inches)
1/11/2017	0.14
1/12/2017	0.36
1/13/2017	0.36
1/18/2017	0.02
1/19/2017	0.48
1/20/2017	1.54
1/22/2017	0.61
1/23/2017	0.22
1/24/2017	0.16
2/6/2017	0.1
2/7/2017	0.26
2/11/2017	0.04
2/17/2017	1.09
2/18/2017	0.28
2/19/2017	0.02
2/26/2017	0.05
2/27/2017	3.12
3/5/2017	0.07
3/22/2017	0.05
3/23/2017	0.03
4/19/2017	0.02
5/6/2017	0.09
5/7/2017	0.48
5/15/2017	0.02
6/10/2017	0.01
6/11/2017	0.02
9/3/2017	0.05
9/4/2017	0.01
9/8/2017	0.01
9/9/2017	0.04
11/1/2017	0.01
11/27/2017	0.01
12/20/2017	0.07
1/8/2018	0.22
1/9/2018	1.68
1/10/2018	0.04
2/13/2018	0.02

## Exhibit 2: Precipitation Data for Republic San Diego Hauling Facility

Date	Daily Precipitation (inches)
2/21/2018	0.06
2/22/2018	0.02
2/27/2018	0.36
3/3/2018	0.14
3/10/2018	0.47
3/11/2018	0.01
3/13/2018	0.02
3/14/2018	0.02
3/15/2018	0.15
3/17/2018	0.23
3/18/2018	0.02
3/22/2018	0.01
3/23/2018	0.01
4/19/2018	0.03
4/30/2018	0.02
5/1/2018	0.01
5/2/2018	0.03
10/4/2018	0.04
10/5/2018	0.02
10/12/2018	0.42
10/13/2018	0.02
11/22/2018	0.01
11/28/2018	0.01
11/29/2018	0.97
11/30/2018	0.05
12/1/2018	0.01
12/5/2018	0.69
12/6/2018	1.71
12/24/2018	0.02
12/25/2018	0.19
12/31/2018	0.07
1/12/2019	0.44
1/14/2019	0.45
1/15/2019	0.27
1/16/2019	0.1
1/17/2019	0.27
1/20/2019	0.01

Date	Daily Precipitation (inches)
1/21/2019	0.01
1/31/2019	0.54
2/1/2019	0.01
2/2/2019	0.93
2/3/2019	0.03
2/4/2019	0.78
2/5/2019	0.18
2/6/2019	0.01
2/9/2019	0.06
2/13/2019	0.43
2/14/2019	1.46
2/15/2019	0.04
2/16/2019	0.01
2/17/2019	0.11
2/18/2019	0.03
2/20/2019	0.18
2/21/2019	0.25
3/2/2019	0.21
3/3/2019	0.01
3/4/2019	0.02
3/5/2019	0.04
3/6/2019	0.07
3/7/2019	0.03
3/8/2019	0.04
3/11/2019	0.21
3/12/2019	0.21
3/20/2019	0.05
3/21/2019	0.21
4/3/2019	0.02
4/4/2019	0.01
4/5/2019	0.03
4/6/2019	0.04
4/29/2019	0.1
4/30/2019	0.15
5/6/2019	0.04
5/9/2019	0.04
5/10/2019	0.04

## Exhibit 2: Precipitation Data for Republic San Diego Hauling Facility

Date	Daily Precipitation (inches)
5/11/2019	0.12
5/16/2019	0.1
5/19/2019	0.16
5/20/2019	0.23
5/21/2019	0.01
5/22/2019	0.12
5/26/2019	0.15
5/27/2019	0.02
6/3/2019	0.01
6/20/2019	0.02
6/21/2019	0.06